#### Agricultural prices and food security - a complex relationship

High agricultural prices affect developed and developing countries alike, but the problem is aggravated for the latter through the lack of or inadequate resilience measures. Our authors explain what can be done to mitigate the negative effects on food security in poor countries.

#### By Fatima Olanike Kareem and Olayinka Idowu Kareem



Agricultural prices are pertinent tools in supply chains with an edging impact on food security. Rising agricultural prices - inputs and food alike – push more people into the poverty trap and food insecurity. This is evidenced by the Covid-19 pandemic and the Russia-Ukraine crisis, in which prices skyrocketed and became volatile particularly during the early period of the latter crisis, with a resultant effect on food security in many parts of the globe, especially in developing countries. Yet the implications of changes in agricultural prices on the populace are heterogeneous, affecting consumers, producers, income earners and regions differently, depending on their social capital and on aspects such as social insurance, preparedness and resilience. Thus, this article divulges into the pattern of global agricultural prices, their benefits and the challenges to food security.

## Price transmission of food and input prices

Higher global agricultural prices can transmit to domestic prices, where the consumers and producers act as price takers. Their behaviour, the level of domestic markets' integration into the global economy, trade policies, exchange rates, trade costs and consumer/producers' price controls, among others, will determine the corresponding domestic prices. In addition, the responsiveness of domestic prices to international prices would be aggregated for net food importers, which many African countries are. This makes them more susceptible to international price shocks due to high import dependency and low domestic food sufficiency. Such price transmission is seen with the Russian-Ukraine and global financial crises, which have pushed more households into poverty and malnutrition, reduced income and escalated food insecurity for countries, especially for net importing ones. Besides, nationally, spatial price transmission is observed from one food market to another in the face of national conflicts and climate-induced drought or rain, which put constraints on food prices and agricultural production. Nonetheless, price transmission varies across commodities and markets - for instance, oilseeds and cereals have been shown to have more globalised markets than meat products. Prices have been volatile, as is evident in the upper Figure, which depicts oscillating nominal food and input prices with prominent spikes during crises such as those in 2007/08 and 2011 and the recent Covid-19 and Russian-Ukraine crises which have led to supply disruption and hikes in food prices.

### Consequences of high agricultural prices

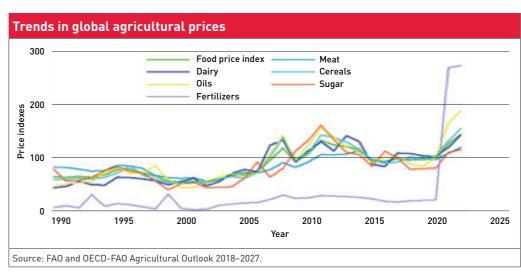
Rising agricultural prices increase food production costs and reduce productivity, which puts pressure on food prices and food security. However, high agricultural price levels have their pros and cons for producers and consumers. For consumers, rising food prices usually result in a fall in the preferred food and the number of meals consumed, leading to wider food insecurity gaps for both urban and rural populations, particularly for the (urban) poor, who are majorly net food consumers. In addition, high agricultural prices, especially food prices, decrease net income and purchasing power, and they might lead to lower calorie intake or dietary diversity as consumers adjust their consumption patterns to rising prices. All these adjustments can be improvised by consumers, particularly by the poor, thereby increasing their food security status. However, relative to high-income countries, consumers in low-income countries are hurt disproportionately as households in the former spend about 44 per cent of their income on food, while the latter spend 16 per cent on food. Nonetheless, some high agricultural prices might be beneficial for the poor since they increase the demand for unskilled labour, which characterises the skill-set of the majority of the poor, consequently leading to a rise in wages.

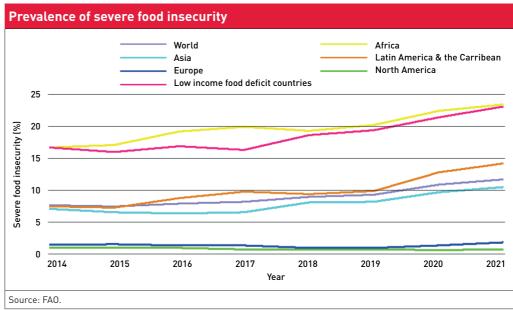
Furthermore, for producers, agricultural price hikes can be a catalyst or barrier depending on whether the increase is in the form of agricultural input prices (such as fertilisers or labour) or output prices (such as food). Input prices increase production costs and might dampen profit and producers' welfare. However, output price hikes such as for food can raise their profit margin, but spikes in commodity prices can harm them as well, because smallholder producers are also consumers of their products. This can have an effect on poverty and food security aggravated for smallholder farmers. In fact, the effect of such an output price increment can be dampened or negative if it is accompanied by an increase in agricultural input prices. This is expected as some input prices have recently outstripped output prices (see upper Figure). According to the World Bank, smallholder farmers constitute two billion of the world's population or about 500 million smallholder households world-wide. Most are highly dependent on agricultural commodities as income sources - which increases their susceptibility to commodity price hikes and volatility.

Hence any hike in agricultural prices, be it input or output, will impact smallholders most as they are both producers and consumers of their products, thus constituting a major problem for global food security. In terms of distribution, evidence suggests that severe food insecurity is on the rise globally and also in all continents, with Africa being the most affected. Furthermore, following the pandemic and the resultant supply distribution and rising food prices, the severity of food insecurity has risen since 2020, with low-income food-deficit countries being more affected (see lower Figure).

## Subsistence production, cash cropping and food security

Among smallholders, subsistence production is a viable option for increasing livelihood and can buffer the negative effect of high food prices, thus reducing the vulnerability of house-





holds to food insecurity. However, its role might be limited in ensuring dietary diversity given that it leaves little room to earn enough. As increased monetary income is important in reducing food insecurity, cash cropping might thus be more advantageous in improving food security relative to subsistence food production. Cash cropping has higher market value and monetary returns which can help small-holders finance their food expenditures (food accessibility), increase their household dietary diversity (food utilisation) and enable them to fight their way out of food insecurity.

However, increased income does not necessarily translate to food security, as there are other uses of household income besides food purchases. In addition, an increase in cash cropping can crowd out food crop production as land for the latter declines, affecting food availability, especially in African countries with limited technology to improve yields. Such a reduction in food production pushes up food prices, and the income earned from

cash crops may or may not be enough to offset such price increments, and may thus undermine food security.

Besides, the exact effect of income from such cash cropping on food security will depend on whether government policies support cash or food crops, farm and household size, gender, trade policies, etcetera. For instance, evidence suggests that access to resources by females increases household allocation to food purchases, which can thus ensure more household food security. In addition, access to (global) markets can be deterred by trade policies, particularly food safety measures, which can be very stringent and costly, and might exclude smallholders from the global supply chain.

## Implications for relief efforts and the role of agribusiness operators

The global shocks such as Covid-19, climate change, plagues and the Russia-Ukraine war

have led to an increased need for relief efforts. However, higher food prices are making support and palliative programmes, food aid, and subsidies and social protection expensive as the price increment strains the budget of governments, donor institutions and development partners in relieving the burden of the vulnerable. This drives the level of poverty and food insecurity upward.

Commodity price changes are sometimes influenced by the nefarious activities of some operators in the commodity value chains involving supply chain disruptions, hoarding, formation of cartels and/or oligopolistic scenarios and monopolies. Such activities often influence the availability and stability of food, creating artificial scarcity and higher prices. To mitigate these challenges, there is a need for an adequate and extensive regulatory framework that governs the activities of food supply chain operators and curbs exploitative behaviour in the food systems. Moreover, there is the risk of

higher future food prices and food insecurity if the Black Sea Grain Arrangement collapses and access to fertilisers is restricted. Overcoming the challenges entails a reduction in trade restrictions and removal of supply chains and/or market access challenges/bottlenecks.

#### Conclusion

High agricultural prices affect developed and developing countries alike, but the problem is aggravated for the latter through the lack of or inadequate resilience measures. Institutionalising price stabilisation support mechanisms such as agricultural output and price support are germane interventions that could stabilise incomes, incentivise farmers, particularly small-holders, to invest and increase agricultural production amidst high agricultural prices. In the short run, subsidising consumption, engaging in cash transfers and other food support to the vulnerable might be viable options. Long-run

interventions could include the implementation of minimum price models that enable farmers earn a premium over production costs, implementing crop insurance schemes and input subsidies to make farmers more resilient to price shocks. These measures are important to hedge farmers and consumers against income and price fluctuations and food insecurity. In addition, using a common national market platform to trade can help minimise direct price shocks to producers and leverage profits.

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# Strengthening the market linkages of smallholders in the face of global supply shocks

The consequences of the Russian invasion of Ukraine have enabled many countries to open up new export markets for their agricultural goods. However, smallholder farms have been largely left out. Drawing on his experience in India, our author gives a brief overview of how this can be changed.

#### By Niladri Sekhar Bagchi

In the aftermath of the Covid-19 pandemic, the Russia-Ukraine war created a ripple of global supply shocks in agricultural and energy supply chains around the globe. While the disruptions in agricultural production in both Russia and Ukraine created shortages in the global supply of foodgrains, sanctions on Russian exports of energy and fertiliser pushed the prices of these critical inputs up to a record-breaking level. The food and nutrition security of the African and Middle Eastern countries deteriorated to a large extent as they depended heavily on food imports from these two warring nations. In contrast, South Asian countries such as Bangladesh, Sri Lanka, Pakistan and India faced the heat through higher prices of fertiliser and fuel. While India could somehow manage to bypass the sanctions on Russia and imported fuel from it at discounted rates, other developing nations in this region were unable to enjoy this advantage. The increased fertiliser and fuel prices pushed up the cost of agricultural production in many of these countries.

This affected the smallholders (those having less than two hectares of land) in the developing countries in many ways. They faced higher input and transaction costs. They also experienced high uncertainty in the export market as many countries, among them India and Indonesia, took recourse to export bans on their major agricultural crops, such as wheat and edible oil respectively. Smallholders in general are dominated and exploited by intermediaries at different strata of agricultural markets. The export opportunities created through the Russian invasion of Ukraine for many countries were most likely to be captured and exploited by the intermediaries and big traders. Among the major reasons why smallholders cannot gain much from the export opportunities is their strategic weakness in proper quality assessment infrastructure and an aggregative marketing platform such as a cooperative. It is frequently observed that the existing cooperatives in the developing countries are not inclusive in their

membership and governance, so that the interests of the smallholders are very often neglected.

Another important aspect where smallholders face huge challenges is their inability to use modern ICT tools such as smartphones and computers. Thus, the immense benefits of these modern ICT tools and their applications in agriculture remain out of reach for them. There are some remarkable instances of applications of ICT tools including different apps and web-enabled platforms in agriculture, ranging from crop choice and harvest quality assessment to marketing. However, these successful instances are mostly third party initiatives such as those run by NGOs or academia. Initiatives of this kind from smallholders are almost non-existent, the major reasons being their low education level, lack of regular training and a lack of links with the research institutions. Therefore, the pertinent question is how the market access